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# Karlin & Long, LLC Certified Public Accountants

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## CITY OF OVERBROOK, KANSAS REGULATORY BASIS FINANCIAL STATEMENTS For the year ended December 31, 2020

And
INDEPENDENT AUDITOR'S REPORT
ON FINANCIAL STATEMENTS

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## Karlin & Long, LLC Certified Public Accountants

The Honorable Mayor and City Council P.O. Box 325 Overbrook, Kansas 66524

#### INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Overbrook, Kansas ("Municipal Financial Reporting Entity") as of and for the year ended December 31, 2020, and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statement that is free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the City of Overbrook, Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Overbrook, Kansas as of December 31, 2020, or changes in financial position and cash flows thereof for the year then ended.

#### Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Overbrook, Kansas as of December 31, 2020, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

#### Other Matters

#### Supplementary Information

Our audit was conducted for the purpose of forming opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been

subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

Karlin & Long, LLC

Karlin & Long, LLC Certified Public Accountants

Lenexa, KS June 30, 2021

# CITY OF OVERBROOK, KANSAS Summary Statement of Receipts, Expenditures, and Unencumbered Cash Regulatory Basis For the Year Ended December 31, 2020

Funds		Beginning Unencumbered Cash Balance		Prior Year Cancelled Encumbrances		Cash Receipts		Expenditures		Ending Unencumbered Cash Balance		Add Outstanding Encumbrances and Accounts Payable		Ending Cash Balance
General Fund	\$	276,910	\$	0	s	472,436	\$	488,788	\$	260,558	\$	0	s	260,558
Special Purpose Funds										Tarana a fict va			Ψ	200,338
Public Safety		60,786		0		100 100								
Street maintenance		19,750		0		159,475		175,380		44,881		0		44,881
Library		0				39,507		45,666		13,591		0		13,591
Parks and Recreation		23,501		. 0		83,190		83,190		0		0		
Special highway				0		34,331		30,223		27,609		0		0
Water reserve		117,241		0		26,601		12,710		131,132		0		27,609
Sewer reserve		152,735		0		29,868		39,151		143,452				131,132
Law Equipment Reserve		0		0		3,132		0		3,132		0		143,452
Equipment reserve		0		0		7,750		0				0		3,132
Equipment reserve		22,980		0		45,138		21,753		7,750		0		7,750
Employee benefit reserve		23,521		0		0		21,733		46,365		0		46,365
								0		23,521		0		23,521
Bond and Interest Fund:														
Bond & Interest		8,167		0		89,169								
						89,169		86,187		11,149		0		11,149
Business Funds:														
Water Utility		31,911		0		224.000								
Sewer Utility		0		0		336,223		311,562		56,572		0		56,572
Pool		3,315				139,772		125,000		14,772		0		
		5,515		0		61,609		59,362		5,562		0		14,772
Capital projects						Lord Action								5,562
Park/Lake Fund		2.061												
Water Distribution Project		3,261		0		28,179		22,319		9,121				
Water/Sewer Debt Reserve		0		0		48,300		23,235		25,065		0		9,121
water/sewer Deut Reserve		18,766		-0		117,251		115,393				- 0		25,065
C-14-4-1								110,000	-	20,624	1 -	0		20,624
Subtotal		762,844		0		1,721,931		1,639,919						
				2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	10	-,,,,,,,,,,	-	1,039,919	-	844,856	-	0		844,856
Component Unit:													41,000	
Library		54,212		0		100 (22								
			1		-	129,623		118,944	4.5	64,891		0		64,891
Total Reporting Entity	\$	817,056	S	0	S	100100						GAS PERSONAL	× 1	04,071
	113			0	3	1,851,554	\$	1,758,863	\$	909,747	\$	0	\$	909,747
									1					303,747
Composition of Cash														
										king Accounts			\$	287,034
										ngs Accounts				
									Petty	Cash				
									Muni	cipal Investmen	t Pool			
									Certi	ficates of Depos	it			557,822
										Component Un				
											1773		-	64,891
									Total	Reporting Entit	v		s	000 515
										, Ditti	,		•	909,747

The notes to the financial statements are an integral part of this statement.

## NOTES TO FINANCIAL STATEMENTS

## NOTE 1 - Summary of Significant Accounting Policies

#### **Financial Reporting Entity**

The City of Overbrook, Kansas is a municipal corporation governed by an elected seven member council. This financial statement presents the City of Overbrook (the municipality) and its related municipal entities. The related municipal entities are included in the City's reporting entity because they were established to benefit the City and/or its constituents.

#### **Overbrook Community Library**

The Overbrook Community Library operates the City's public library. Acquisition or disposition of real property by the board must be approved by the city. Bond issuances must also be approved by the city.

#### **Overbrook Recreation Commission**

The Overbrook Recreation Commission over sees recreation activities. The City council appoints members to the commission. The recreation commission operates as a separate governing body but the city levies taxes for the recreation commission and the recreation commissions has only the powers granted by statute K.S.A. 12-1928

### Regulatory Basis Fund Types

General Fund – The chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose Funds</u> - used to account for the proceeds of specific tax levies and other specific revenue sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

<u>Bond and Interest Fund</u> – used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

<u>Business Funds</u> – funds financed in whole or in part by fees charged to users of the goods or services (i.e. water fund, sewer fund, etc.)

## NOTES TO FINANCIAL STATEMENTS

## NOTE 1 - Summary of Significant Accounting Policies (continued)

## Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the regulatory basis of accounting.

#### Reimbursed Expenses

Reimbursed expenses are defined as repayments of amounts remitted on behalf of another party. All reimbursed expenses shown in the financial statements meet the following criteria: 1) the related disbursement was made in the current year on behalf of the payee, 2) the item paid for was directly identifiable as having been used by or provided to the payee, and 3) the amount of the reimbursed expense was directly tied to the amount of the original cash disbursement.

#### **Budgetary Information**

Kansas Statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

 Preparation of the budget for the succeeding calendar year on or before August 1<sup>st</sup>.

## NOTES TO FINANCIAL STATEMENTS

## NOTE 1 - Summary of Significant Accounting Policies (Continued)

## **Budgetary Information (continued)**

- 2. Publication in local newspaper on or before August 5<sup>th</sup> of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no budget amendments for this year.

The statutes permit transferring budgeted amounts between accounts within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances with disbursements being adjusted for the prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital projects funds, trust funds and the following special purpose funds:

- 1) Capital Improvement Fund,
- 2) Equipment Reserve Fund.
- 3) Law Equipment Reserve Fund.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.